

# North Tyneside Council Report to Cabinet 29 July 2019

## Item 5(a)

Title: 2019/20 Financial  
Management Report to 31  
May 2019

**Portfolios:** Elected Mayor  
Finance and Resources

**Cabinet Member:** Norma Redfearn  
Councillor Ray  
Glindon

**Report from:** Finance

**Responsible Officer:** Janice Gillespie, Head of Resources      **Tel:** 643 5701

**Wards affected:** All

### PART 1

#### 1.1 Executive Summary:

This report is the first monitoring report to Cabinet on the 2019/20 financial position. The report brings together financial and performance information with the intention of explaining the current financial position in the context of the policy priorities in the Our North Tyneside Plan. It provides the first indication of the potential revenue and capital position of the Authority at 31 March 2020.

The report explains where the Authority continues to manage financial pressures. Like most local authorities, North Tyneside Council continues to face significant financial pressures. These were reported in the 2018/19 Outturn Report and continue to manifest in 2019/20.

In considering the financial outlook for 2019/20, Services have considered the financial pressures they will face in 2019/20 and how they will mitigate these. The initial forecast for the year being a projection of a residual gap of £5.263m.

At this stage in the financial year, Cabinet will understand that there are still aspects of the £10.533m 2019/20 savings programme to be met to deliver the General Fund budget approved by Council on 21 February 2019. A number of sessions have already been held by the Senior Leadership Team to give early consideration as to the actions required to manage the financial risks identified for 2019/20, including what additional actions can be taken in line with the Authority's Efficiency Statement. As a result, £2.800m is included within the £5.263m overall pressure outlined above, which represent the residual balances of the challenging cross-cutting savings targets.

This is the first report of the financial year and necessarily reflects these known pressures the Services will be required to manage during the financial year. As well as an explanation of any previously identified risks that have crystallised, this report sets out any new risks that may have a financial impact on the Authority. It is

anticipated that the overall in-year pressures will be managed by the Services, enabling the Authority to again deliver a balanced position at year end.

The report includes details of any additional grants received by the Authority since the budget was set. The report also advises Cabinet of the position so far on the 2019/20 Schools budgets, planning for 2020/21, Schools funding and the forecast outturn for the Housing Revenue Account as at 31 May 2019.

Finally, the report provides an update on the 2019/20 Investment Plan, including delivery so far this year, along with details of variations and reprofiling of the Investment Plan which are presented to Cabinet for approval.

## **1.2 Recommendations:**

It is recommended that Cabinet:

- (a) notes the forecast budget monitoring position for the General Fund, Schools' Finance and Housing Revenue Account (HRA) and as at 31 May 2019 (Annex sections 1, 5 and 6);
- (b) approves the receipt of £0.352m new revenue grants (as outlined in Annex section 3);
- (c) notes the Authority's Investment Plan spend of £2.283m to 31 May 2019 and the financing of the Plan to the end of the year (Annex Section 7); and
- (d) approves variations of £4.531m and reprogramming of £8.106m for 2019/20 within the 2019 – 2023 Investment Plan (Annex Section 7).

## **1.3 Forward Plan:**

Twenty-eight days' notice of this report has been given and it first appeared on the Forward Plan that was published on 18 April 2019.

## **1.4 Authority plan and policy framework:**

The budget is a key strand of the Authority's Budget and Policy Framework.

## **1.5 Information:**

### **1.5.1 Financial Position**

This report is the first monitoring report presented to Members on the Authority's 2019/20 financial position. It provides an early indication of the expected revenue and capital financial position of the Authority as at 31 March 2020.

The report covers:

- The forecast outturn of the Authority's General Fund and HRA revenue budget including management mitigations where issues have been identified;
- The delivery of 2019/20 approved budget savings plans; and
- An update on the Capital Investment Plan, including details of variations and reprogramming, that is recommended for approval.

## **General Fund Revenue Account:**

The budget for 2019/20 was approved by full Council at its meeting on the 21 February 2019. The net General Fund revenue budget was set at £155.730m. This included £10.533m of savings to be achieved (£6.875m relating to 2019/20).

The forecast overall pressure is estimated at £5.263m against an approved net budget of £155.730m. This is driven mainly by Health, Education, Care & Safeguarding reflecting the continued pressures in Children's Services of £3.083m and Adult Services of £2.528m, partly mitigated by the contingency balances that were created by Cabinet as part of the 2018/19 budget setting process and continue to be held centrally to reflect the on-going pressures in social care being felt locally and nationally.

Included in this projection is £2.572m of pressures in Corporate Parenting and Placements, £1.741m in Wellbeing and Assessment and £0.791m in Disability & Mental Health. The drivers for these pressures continue from 2018/19 and arise from:

- Continued growth in demand in Adult and Children's Social Care Services;
- The timing of delivery of some aspects of the Efficiency Savings Programme to the extent that achievement of some savings may be at risk;
- The shared pressure with the North Tyneside Clinical Commissioning Group around agreeing adequate levels of contributions for clients with health needs and to support social care; and
- Negotiations with care providers to assess the impact of the National Living Wage and the consequential impact on our commissioning costs are at an early stage for 2019/20.

The other main movement from the initial outlook is £0.730m in Environment, Housing & Leisure. The Service is still expecting to be able to manage pressures of £1.378m by year end but the monitoring reflects the fact that some of the management actions are still being formulated and as such a prudent approach has been taken at this early stage of the financial year.

It is anticipated that the overall outturn forecast will improve over the course of the financial year as planned remedial actions being to impact on both expenditure and income.

## **New Revenue Grants:**

The following revenue grants have been received during April and May 2019:

**Table 1: Revenue Grants Received during April and May 2019**

| <b>Service</b>                           | <b>Grant Provider</b>                                 | <b>Grant</b>   | <b>Purpose</b>   | <b>2019/20 value<br/>£m</b> |
|--|---|--|--|-----------------------------|
| Environment Housing and Leisure          | Without Walls Consortium Ltd                          | Without Walls  | To support street entertainers for the Mouth of the Tyne Festival  | 0.010                       |
| Environment Housing and Leisure          | Ministry of Housing, Communities and Local Government | Local Authority EU Exit Preparation                  | To support costs associated with Brexit  | 0.105                       |
| Environment Housing and Leisure          | Arts Council England                                  | Arts Council National Lottery Project Grant          | To support delivery of the Front and Centre Project  | 0.015                       |
| Health, Education, Care and Safeguarding | Police and Crime Commissioner for Northumberland      | Early Intervention Youth Fund                        | To provide support for young people on the periphery of serious crime  | 0.005                       |
| Health, Education, Care and Safeguarding | Education and Skills Funding Agency                   | School Improvement Monitoring and Brokering Grant    | To support the monitoring of school performance and to broker school improvement provision                   | 0.110                       |
| Health, Education, Care and Safeguarding | Youth Custody Service                                 | Remands to Secure Accommodation                      | Supports the transfer of responsibility to Local Authorities for the cost of remand for youth detention      | 0.013                       |
| Commissioning and Asset Management       | Department for Education                              | Looked After Children Mental Health Assessment Pilot | Piloting a new mental health assessment framework for Looked After Children                                  | 0.048                       |
| Commissioning and Asset Management       | Council for Disabled Children                         | Information, Advice and Support Programme Grant      | To ensure children and young people with special educational needs have access to free and impartial advice. | 0.046                       |
| <b>Total</b>                             |   |  |  | <b>0.352</b>                |

## **School Funding:**

Schools are required to submit their rolling three year budget plan by 31 May each year. The total planned deficit for 2019/20 is £5.045m. Cabinet will be aware that the Authority has been working with schools for a number of years with regard to the long-term strategic issue of surplus secondary places and the associated financial pressures which continue to be compounded by rising employment costs. As anticipated, 2018/19 was the fourth year of balances decreasing following a long term trend of rising balances in North Tyneside and the overall projected balances for 2019/20 continues this trend.

As well as school balances reducing overall, some individual schools continue to face significant financial challenges. There were nine schools with approved deficits in 2018/19 and five of these schools continue to be in deficit for 2019/20. Six schools are also new to deficit in 2019/20.

Cabinet will recall that the High Needs Block ended 2018/19 with a pressure of £0.920m. Initial forecasting of the budget position for 2019/20 indicates a similar level of pressure within the year. There has been a rise in demand for special school places and the Authority is planning for places at the end of 2019/20 to total approximately 762. This compares to a total of 664 places at the beginning of 2018/19.

## **Housing Revenue Account (HRA):**

The HRA is forecast to have year-end balances at 31 March 2020 of £5.087m, which are £1.216m higher than budget which was set at £3.871m. The higher than forecast balances are mainly as a result of higher opening balances due to the impact of the previous year's financial performance (£3.190m) but there is also an in-year estimated underspend of (£0.115m), against an in-year budget of £2.331m, due to additional income of (£0.061m) combined with reduction to expenditure of (£0.054m).

Universal Credit was fully implemented across North Tyneside on 2 May 2018. As of June 2019, 2,284 North Tyneside Homes tenants have moved on to Universal Credit and a team is working proactively with tenants to minimise arrears. This position will be closely monitored as the year progresses to identify any adverse impacts on the budget position.

## **Investment Plan:**

The 2019-2023 Investment Plan, as adjusted for proposed reprogramming, totals £199.127m (£73.326m 2019/20) and is detailed in table 28 of the Annex. The Annex to this report also sets out in Section 7 delivery progress to date, planned delivery for 2019/20, reprogramming and other variations identified through the Investment Programme Governance process.

### **1.5.2 Performance against Council Plan**

The 2018-2020 Our North Tyneside Plan (Council Plan) sets out the overall vision and policy context within which the Financial Plan and Budget are set. The Council Plan has three key themes – Our People, Our Places and Our Economy. For each one there is a set of policy outcomes that the Authority is seeking to deliver as set out

below.

### **Our People will:**

- Be listened to so that their experience helps the Council work better for residents.
- Be ready for school – giving our children and their families the best start in life.
- Be ready for work and life – with the skills and abilities to achieve their full potential, economic independence and meet the needs of local businesses.
- Be healthy and well – with the information, skills and opportunities to maintain and improve their health, well-being and independence.
- Be cared for, protected and supported if they become vulnerable.
- Be encouraged and enabled to, whenever possible, be more independent, to volunteer and to do more for themselves and their local communities.

### **Our Places will:**

- Be great places to live by focusing on what is important to local people.
- Be a thriving place for choice of visitors through the promotion of our award winning parks, beaches, festivals and seasonal activities.
- Offer a good choice of quality housing appropriate to need, including affordable homes.
- Benefit from the completion of the North Tyneside Living project and by North Tyneside Council's housing stock being decent, well managed and its potential use maximised.
- Provide a clean, green, healthy, attractive and safe environment.
- Have an effective transport and physical infrastructure - including our roads, cycle ways, pavements, street lighting, drainage and public transport.
- Continue to regenerate Wallsend and Whitley Bay while ambitious plans will be developed for North Shields, Forest Hall and Killingworth.

### **Our Economy will:**

- Grow by supporting new businesses and building on our strengths, including our existing world class companies, and small and growing enterprises.
- Be business friendly by ensuring the right skills and conditions are in place to support investment, and create and sustain and sustain new high quality jobs and apprenticeships for working age people.
- Continue to support investment in our business parks, units and Town Centres.

The Authority has plans in place to deliver all elements of the Council Plan and performance against these plans is carefully monitored. The area under most financial pressure is Health Education Care and Safeguarding.

In common with most local authorities, and in line with the national picture, North Tyneside has seen costs within adult social care continue to rise. Although the number of adults supported remains relatively stable, their individual needs have increased due to living longer with multiple complex conditions. Supporting those needs requires more intensive packages of care which are more expensive to provide. In addition to older people, younger adults with learning disabilities and physical disabilities are also living longer, often with multiple complex issues.

In Children's Services, good progress continues to be made on engaging with children in

the early years of life to ensure that they are ready for school. Safeguarding vulnerable children and maximising their educational attainment remain key priorities.

Over recent years, there has been an increase nationally in demand for children's residential placements but with no corresponding increase in central government funded provision. As such, the levels of looked after children (LAC) and children who require supervision after leaving care continue to generate a significant financial pressure. In year data suggests that our LAC levels, whilst fluctuating, are on average, remaining constant (as per Section 4.2 in the Annex) but there are a wide range of levels of care provided, with more complex cases now being faced.

Increasing complexity continues to drive financial pressure in 2019/20. The Authority is forecasting a pressure of £2.572m in Corporate Parenting and Placements, however on-going management of this pressure by the Service, including the implementation of the New Model to Support Children has seen a positive movement from the outturn pressure for 2018/19 of £3.580m.

#### 1.5.4 Investment Plan

An officer led review of the Investment Plan has resulted in proposals for reprogramming of (£8.106m) and variations of £4.531m of which more details are set out in Section 7 of the Annex to this report. The revised Investment Plan stands at £73.326m for 2019/20 and to the end of May 2019 spend of £2.283m had been incurred which represents 3.11% of the revised plan.

#### 1.6 **Decision options:**

The following decision options are available for consideration by Cabinet:

##### Option 1

Cabinet may approve the recommendations at paragraph 1.2 of this report.

##### Options 2

Cabinet may decide not to approve to recommendations at paragraph 1.2 of this report.

#### 1.7 **Reasons for recommended option:**

Option 1 is recommended for the following reasons:

Cabinet is recommended to agree the proposals set out in section 1.2 of this report as it is important that Cabinet continues to monitor performance against the Budget, especially given the current level of financial pressures faced by the public sector.

#### 1.8 **Appendices:**

Annex : Financial Management Report to 31 May 2019  
Appendix 1: 2019 – 2023 Investment Plan

## 1.9 Contact officers:

Janice Gillespie – Corporate Finance matters – Tel. (0191) 643 5701  
Claire Emmerson – Corporate Finance matters – Tel. (0191) 643 8109  
David Dunford – (Acting) Senior Business Partner – Tel. (0191) 643 7027  
Cathy Davison – Investment Plan matters- Tel. (0191) 643 5727  
Darrell Campbell – Housing Revenue Account matters – Tel. (0191) 643 7052

## 1.10 Background information:

The following background papers and research reports have been used in the compilation of this report and are available at the offices of the author:

- (a) Revenue budget 2019/20  
<https://my.northtyneside.gov.uk/sites/default/files/web-page-related-files/NTC%20Revenue%20Budget%20201920.pdf>
- (b) Investment Plan 2019-23  
<https://my.northtyneside.gov.uk/sites/default/files/meeting/related-documents/2019-2023%20Financial%20Planning%20and%20Budget%20Process%20Final%20Report.pdf> (page 22-25)
- (c) Reserves and Balances Policy (Appendix G)  
[https://my.northtyneside.gov.uk/sites/default/files/meeting/related-documents/cabinet%20ex%20agenda%20for%2021%2001%202019\\_0.pdf](https://my.northtyneside.gov.uk/sites/default/files/meeting/related-documents/cabinet%20ex%20agenda%20for%2021%2001%202019_0.pdf)  
(page 128-133)
- (d) Overview, Scrutiny and Policy Development Performance Report  
<https://my.northtyneside.gov.uk/sites/default/files/meeting/related-documents/6.%20OSPD%20Performance%20report%20%28June%202019%29.pdf>

## PART 2 – COMPLIANCE WITH PRINCIPLES OF DECISION MAKING

### 2.1 Finance and other resources

As this is a financial report, implications are covered in the body of the report. This report will also be presented to the Authority's Finance Sub-Committee at its meeting on 30 July 2019.

### 2.2 Legal

The Authority has a duty to ensure it can deliver a balanced budget. The Local Government Act 2003 imposes a duty on an authority to monitor its budgets during the year and consider what action to take if a potential deterioration is identified.

### 2.3 Consultation/community engagement

#### 2.3.1 Internal Consultation

Internal consultation has taken place with the Cabinet Member for Finance and Resources, the Elected Mayor, Cabinet Members, the Senior Leadership Team and Senior Finance Officers.



### 2.3.2 External Consultation / Engagement

The 2019/20 budget was completed after widespread consultation and community engagement in line with the Authority's approved Budget Engagement Strategy.

### 2.4 Human rights

The proposals within this report do not have direct implications in respect of the Human Rights Act 1998.

### 2.5 Equalities and diversity

There are no direct equalities and diversity implications arising from this report.

### 2.6 Risk management

Potential future financial pressures against the Authority are covered in this report and registered through the Authority's risk management process.

### 2.7 Crime and disorder

There are no direct crime and disorder implications arising from this report.

### 2.8 Environment and sustainability

There are no direct environmental and sustainability implications arising from this report.

## PART 3 - SIGN OFF

- Chief Executive
- Head of Service
- Mayor/Cabinet Member(s)
- Chief Finance Officer
- Monitoring Officer
- Head of Corporate Strategy