

North Tyneside Council

Report to Director of Regeneration and Economic Development

Date: 26 September 2024

Title: Experimental Traffic Regulation Order – Waiting Restrictions – Billy Mill Lane, North Shields

Report by: Nick Saunders, Traffic & Road Safety Team Leader

Report to: John Sparkes, Director of Regeneration and Economic Development

Wards affected: New York and Murton

PART 1

1.1 Executive Summary:

This report seeks a delegated decision to make an 18-month Experimental Traffic Regulation Order for the introduction of waiting restrictions on Billy Mill Lane and Glanton Road, North Shields.

1.2 Recommendation(s):

It is recommended that the Director of Regeneration and Economic Development agrees that an Experimental Traffic Regulation Order for the proposal should be made in line with relevant statutory requirements.

1.3 Forward Plan:

Seeking delegated decisions to make traffic regulation orders is a standing item on the Forward Plan.

1.4 Council Plan and Policy Framework

The proposals in this report relate to the following priority in Our North Tyneside, the Council Plan 2021 to 2025:

- A secure North Tyneside
 - We will continue to invest £2m per year in fixing our roads and pavements

1.5 Information:

1.5.1 Background

The Authority has received representations from residents living in the vicinity of St Thomas More Catholic High School over a number of years regarding the school buses which use the stops on the west side of Billy Mill Lane, to the north of Glanton Road, at school start and end times. Residents have raised concerns about what they consider an excessive amount of buses using the stops and have reported inappropriate bus manoeuvres in this area which have resulted in damage to properties.

Discussions between officers, Nexus and the relevant bus operator explored options for re-routing the buses, but a viable alternative route could not be identified. The use of an alternative stop for the buses was also considered but the locations assessed were not deemed suitable to accommodate the five school buses serving the school. However, following the discussions it was agreed that one of the school buses would be relocated to an alternative stop adjacent to St Aidan's House on Billy Mill Lane.

Following site observations, it was also agreed that measures should be introduced to improve the situation at the original stops opposite Glanton Road. These measures (shown on the plan at Appendix 1) include the introduction of bollards at the junction of Billy Mill Lane/Glanton Road (to prevent obstructive parking and any damage to adjacent properties) and an extension to the existing bus stop markings on Billy Lane to allow 4 buses to be accommodated (currently one bus is required to park outside of the markings). The measures also include the introduction of waiting restrictions as described below.

1.5.2 Proposed Experimental Traffic Regulation Order

The proposal associated with this report involves an Experimental Traffic Regulation Order to introduce:

- An extension to the existing waiting restrictions at the Lynn Road/Billy Mill Lane junction to improve access and visibility.

- The introduction of waiting restrictions at the junction of Billy Mill Lane/Glanton Road to prevent obstructive parking.

The proposed experimental waiting restrictions (shown at Appendix 1) will prohibit parking at all times and should allow buses to safely access and egress the stops at this location without unduly inconveniencing those living in the area.

The experimental nature of the proposal will allow its operation to be assessed and impact monitored before a decision is made on whether the restrictions should become permanent.

The experimental restrictions would be in place for a period of up to 18 months; at the end of this period there would be the possibility for the Authority to seek to introduce a permanent Traffic Regulation Order with the accompanying statutory consultation requirements as set out in section 2.2.

1.5.3 Consultation Undertaken

The proposal was developed following discussions with Nexus, the relevant bus operator and a local resident. A letter was sent to residents living in the immediate vicinity of the school bus stop to provide information about the proposal. Ward members were also informed of the proposed measures. Any feedback from Nexus, the bus operator, residents and members of the wider public received during the trial period will also be taken into consideration in determining whether a proposal to introduce the restrictions on a permanent basis should be brought forward.

1.5.4 Proposed next steps

Proposals that restrict traffic movements are subject to statutory legal process as described in section 2.2: this includes the local authority giving public notice of the proposals and taking such other steps as it may consider appropriate for ensuring adequate publicity. In North Tyneside, this includes notices advertising proposals being displayed on affected streets and on the Authority's website.

1.6 **Decision options:**

The following decision options are available for consideration by the Director of Regeneration and Economic Development:

Option 1

To approve the recommendations as set out in paragraph 1.2 above.

Option 2

Not to approve the recommendations as set out in paragraph 1.2 above.

Option 1 is the recommended option.

1.7 Reasons for recommended option:

Option 1 is recommended for the following reasons:

The proposed waiting restrictions will help to ensure that school buses can safely access and egress the stops on Billy Mill Lane without unduly inconveniencing local residents.

1.8 Appendices:

Appendix 1 Plan of scheme

Appendix 2 Business as Usual Equality Impact Assessment – Waiting Restrictions

1.9 Contact officers:

Nick Saunders, Traffic & Road Safety Team Leader, Capita, 0191 643 6598

Andrew Flynn, Integrated Transport Manager, 0191 643 6083

1.10 Background information:

- (1) [North Tyneside Transport Strategy](#)
- (2) [North Tyneside Parking Strategy](#)
- (3) [Road Traffic Regulation Act 1984](#)
- (4) [Local Authorities' Traffic Orders Regulations 1996](#)

PART 2 – COMPLIANCE WITH PRINCIPLES OF DECISION MAKING

2.1 Finance and other resources

Funding to advertise and implement the proposal is available from the 2024/25 Local Transport Plan – Parking Management budget.

2.2 Legal

The statutory consultation process is set out in the Road Traffic Regulation Act 1984 and the Regulations that flow from that Act, namely, the Local Authorities' Traffic Orders (Procedure)(England and Wales) Regulations 1996. For Experimental Traffic Regulation Orders, this requires the Order making Authority to publish a notice of making within 14 days of the Order being made and at least 7 days before the provision of the Order comes into operation.

In North Tyneside, in addition to being published in a local newspaper, notices of making are displayed on the Authority's website and on roads affected by the Order. Documents relating to the scheme are also available for public inspection at the Authority's offices at Quadrant.

Experimental Traffic Regulation Orders are not permitted to continue for longer than 18 months. They can be modified or suspended during that time if considered appropriate by the Order making Authority. An Experimental Traffic Regulation Order may include provision empowering a specified officer of the authority who made it, to modify or suspend the operation of the Order or any provision of it if it appears to him essential. In North Tyneside, Experimental Traffic Regulation Orders may be modified or suspended by the Authority's Director of Regeneration and Economic Development.

In accordance with The Local Authorities' Traffic Orders (Procedure) (England and Wales) Regulations 1996, objections to Experimental Traffic Regulation Orders are not invited. However, if the Authority deems it appropriate to continue the provision of the Order at the end of the trial period, it will seek to introduce a permanent Traffic Regulation Order with the accompanying statutory consultation requirements. This allows objections to be made to proposals to make experimental schemes permanent.

2.3 Consultation/community engagement

2.3.1 Internal consultation

Internal consultation has involved the Cabinet Member for Environment. Ward members' views on the proposal were sought as described in section 1.5.3.

2.3.2 Community engagement

Views on the proposal were sought as described in section 1.5.3. The proposal is to be advertised in line with statutory process as set out in section 2.2.

2.4 Human rights

Any human rights implications must be balanced against the duty that the Authority has to provide a safe highway for people to use. It is not considered that the proposed restrictions will have a negative impact on individuals' human rights.

2.5 Equalities and diversity

A business-as-usual Equality Impact Assessment for waiting restrictions has been undertaken and is attached as Appendix 2 to this report. This identifies positive potential impacts: these relate to improved accessibility for people who currently experience difficulty negotiating footways and crossing the road. Actions are specified to reduce the potential negative impact relating to access arrangements during construction work.

2.6 Risk management

There are no risk management implications arising directly from this report. Strategic and operational risks associated with transport matters are assessed via the established corporate process.

2.7 Crime and disorder

There are no crime and disorder implications directly arising from this report.

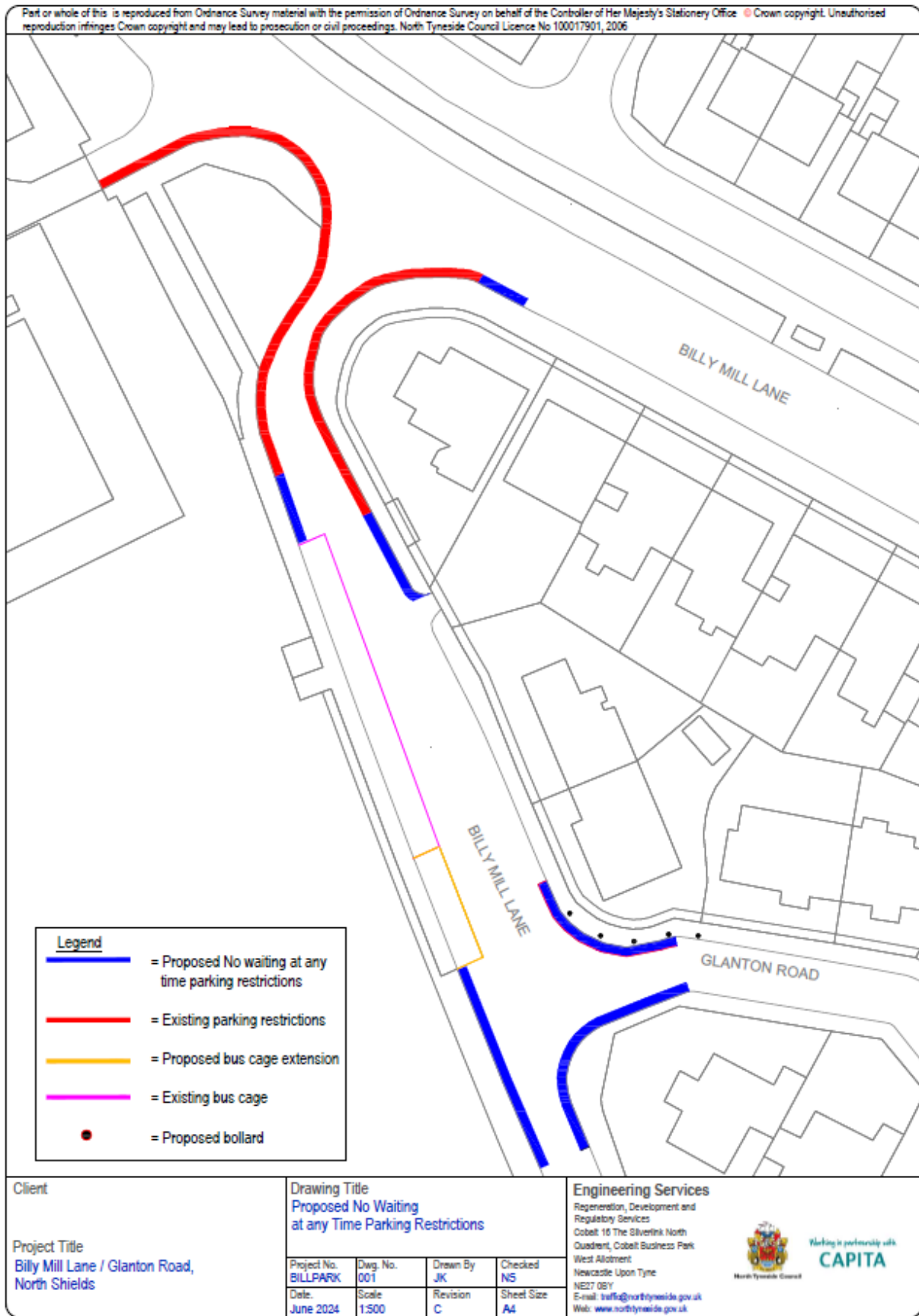
2.8 Environment and sustainability

There are potential positive implications in that the proposals support the use of more sustainable modes of transport in preference to car use.

PART 3 - SIGN OFF

- Chief Finance Officer
- Monitoring Officer
- Assistant Chief Executive

Appendix 1 – Plan of Scheme



Change Equality Impact Assessment (EqIA)

1. Business as usual service activity		
Name of the activity being assessed	Waiting Restrictions – Traffic and Road Safety	
Purpose of activity	The business-as-usual activity is the installation of no waiting at any time restrictions (double yellow lines). The restrictions are intended to prevent obstructive parking thereby improving road safety.	
Who is the activity intended to benefit?	Residents, visitors, local businesses, and local schools.	
Version of EqIA	1.0	
Date this version created	02/05/2023	
Confidential	no	
Directorate	Environment	
Service	Capita	
	Name	Service or organisation
Principal author	Samantha Lacy	Capita North Tyneside
Additional authors	Nicholas Saunders	Capita North Tyneside

2. Groups impacted		
Does the project impact upon?		If yes, what is the estimated number impacted and the Level of impact this will have on the group (high, medium, low)?
Service users	yes	Visitors to local businesses in the area - medium
Carers or family of service users	no	
Residents	yes	Residents in the immediate vicinity - low
Visitors	yes	Visitors to residential properties - low
Staff	yes	Staff within the local businesses - low
Partner organisations	no	

3. Evidence gathering and engagement		
	Internal evidence	External evidence
What evidence has been used for this assessment?	<p>Relevant objectives of the Authority, e.g. improve the street network, putting cycling and walking first (North Tyneside Transport Strategy); promote road safety alongside healthy travel (North Tyneside Travel Safety Strategy); and effectively manage demand for parking (North Tyneside Parking Strategy).</p> <p>Responses to initial resident and stakeholder consultation completed by the team.</p>	
Have you carried out any engagement in relation to this activity?	yes	
If yes of what kind and with whom? If no, why not?	Consultation with local Ward Councillors, local residents, local businesses and local schools as necessary.	
Is there any information you don't have?	yes	
If yes, why is this information not available?	Views of the wider public on the detailed notices/orders relating to the scheme – we will understand this by advertising the notices/orders following this report. Copies of the orders are printed and placed on site alongside being published in a local newspaper and on the North Tyneside Council website.	

Each notice gives detail on how the public can request information in other languages and formats.

4. Impact on groups with different characteristics

Legally protected characteristics	Potential positive impact identified	Potential negative impact identified	Description of the potential impact and evidence used in the assessment (mitigations are not included here)
Age	yes	yes	<p>People for whom age makes negotiating footways and crossing the road more difficult may experience a positive impact from a reduction in obstructive junction and pavement parking.</p> <p>They may also experience a negative impact from a restriction on parking on the proposed waiting restrictions. However, we will always ensure there is alternative long stay parking available to all vehicles at nearby locations.</p>
Disability	yes	yes	<p>Footway users with a disability (e.g. wheelchair users and visually or audio impaired people) may experience a positive impact from a reduction in obstructive junction and pavement parking.</p> <p>People with a disability who hold a Blue Badge are permitted to park on the proposed single yellow lines for up to 3 hours. However, we will always ensure there is alternative long stay parking available to all vehicles at nearby locations.</p> <p>Temporary traffic management arrangements during construction</p>

			have potential to have a negative impact on accessibility for people with a disability. This can be reduced by seeking to ensure that construction partners do not obstruct footways which remain open, and in the case of closures provide appropriate access arrangements such as temporary dropped kerbs and/or safe temporary walking areas.
Gender reassignment	no	no	
Marriage & civil partnership	no	no	
Pregnancy & maternity	yes	yes	Footway users who are pregnant may experience a positive impact from a reduction in obstructive junction and pavement parking. They may also experience a negative impact from a restriction on parking on the proposed waiting restrictions. However, we will always ensure there is alternative long stay parking available to all vehicles at nearby locations.
Race	no	no	
Religion or belief	yes	yes	People who visit nearby places of worship may experience a positive impact from a reduction in obstructive junction and pavement parking. They may also experience a negative impact from a restriction on parking on the proposed waiting restrictions. However, we will always ensure there is alternative long stay parking available to all vehicles at nearby locations.
Sex	no	no	
Sexual orientation	no	no	
Intersectionality	no	no	

Non-legally protected characteristic			
Carers	yes	yes	Carers who may be required to park in the proposed location may experience a positive impact from the reduction of obstructive junction and pavement parking. Carers are able to use the Blue Badge of the people they are caring for, if they hold one, which allows them to park on the proposed waiting restrictions for up to 3 hours. However, we will always ensure that there are alternative options for longer stay parking in the area.
Socio-economic disadvantage	no	no	

5. Achievement of the Authority's Public Sector Equality Duty		
Will the activity contribute to any of the following?		If yes, how?
Eliminate unlawful discrimination, victimisation and harassment	no	
Advance equality of opportunity between people who share a protected characteristic and those who do not	yes	The schemes are designed to ensure that highway conditions are conducive to support walking, wheeling on-road cycling and public transport resulting in the potential positive impacts to the characteristics identified in section 4 above.
Foster good relations between people who share a protected characteristic and those who do not	no	

6. Negative impacts		
Potential negative impact	Can it be reduced or removed?	If yes how? If no, why not and what alternative options were considered and not pursued?

Temporary traffic management arrangements during construction have potential to have a negative impact on accessibility for people with a disability.	yes- reduced	This can be reduced by seeking to ensure that construction partners do not obstruct footways which remain open, and in the case of closures provide appropriate access arrangements such as temporary dropped kerbs and/or safe temporary walking areas.
Blue badge holders can only park on double yellow lines for up to 3 hours.	no	Maximum parking times for blue badge holders are set nationally. The double yellow lines have been kept to the minimum length required to be effective and there is alternative unrestricted parking highlighted nearby.

7. Action plan				
Actions to gather evidence or information to improve NTC's understanding of the impacts on people with protected characteristics and how best to respond to them	Responsible officer name	Responsible officer service area	Target completion date	Action completed
Displaying notices and publishing details of the proposals in accordance with the Authority's usual procedure (as described in section 3 of this EqIA)	Reagan Johnson	Traffic and Road Safety	29/12/2024	in progress
Actions already in place to remove or reduce negative impacts	Responsible officer name	Responsible officer service area	Impact	

Consideration of accessibility factors as part of the scheme design process particularly in relation to the extent of the road markings.	Reagan Johnson	Traffic and Road Safety	reduce		
Actions that will be taken to remove or reduce negative impacts	Responsible officer name	Responsible officer service area	Impact	Target completion date	Action completed
Confirm that construction work takes account of accessibility factors, e.g., not obstructing footpaths which remain open, and in the case of closures providing appropriate access arrangements such as temporary dropped kerbs	Reagan Johnson	Traffic and Road Safety	reduce	29/12/2024	in progress
Actions that will be taken to make the most of any potential positive impact	Responsible officer name	Responsible officer service area		Target Completion Date	Action completed
Inform the public of any positive impacts as part of communications and publicity when the scheme is completed	Reagan Johnson	Traffic and Road Safety		29/12/2024	in progress
Actions that will be taken to monitor the equality impact of the activity	Responsible officer name	Responsible officer service area		Target Completion Date	Action completed
The impact of the scheme will be	Reagan Johnson	Traffic and Road Safety		29/12/2024	in progress

monitored through site observations by officers and feedback from residents and other stakeholders.				
Date review of EqIA to be completed	Responsible officer name	Responsible Officer Service Area		
29/03/2024	Reagan Johnson	Capita North Tyneside		

8. Outcome of EqIA	
Outcome	Please explain and evidence why you have reached this conclusion:
The proposal is robust, no major change is required	Several identified potential impacts are positive. Actions are specified to reduce the identified potential negative impact.

9. Corporate Equality Group member approval	
Do you agree or disagree with this assessment?	yes
If disagree, please explain why?	
Name of Corporate Equality Group member	David Cunningham
Date	18/05/2023

10. Director/Head of Service approval	
Do you agree or disagree with this assessment?	yes
If disagree, please explain why?	
Name of Director/Head of Service	John Sparkes
Date	19/05/2023

Please return the document to the Author and Corporate Equality Group member.